ANNEX 2



# Service Plan for 2008/09 (covering April 2008 – March 2011)

| Service Plan for:   | Planning and Sustainable Development   |       |  |
|---------------------|--|-------|--|
| Directorate:        | City Strategy  |       |  |
| Service Plan Holder | : Mike Slater  |       |  |
| -<br>Build<br>Land  | elopment Control<br>ding Control<br>d Charges and Property Informa<br>ign/conservation and Sustainab |       |  |
| Director:           | Bill Woolley   |       |  |
| Signed off          |  | Date: |  |
| EMAP:               | City Strategy – Ann Reid   |       |  |
| Signed off          |  | Date: |  |

#### The Planning and Sustainable Development Services cover 4 key functions:

- Design, Conservation and Sustainable Development
- Development Control and Planning Enforcement
- Building Control
- Local Land Charges and Property
   Information

#### Design, Conservation and Sustainable Development

This service provides specialist consultancy services to serve departmental, corporate and the wider public's needs. In particular we cover: Consideration of issues affecting: 34 Conservation Areas, 2000 listed buildings within the City, the City Walls and 7 Areas of Archaeological Importance, Local Nature Reserves, Sites of Special Scientific Interest, protection of trees covered by 700 + Tree Preservation Orders, the management of 16,000 council trees, and 10 village greens. All issues relating to sustainability and community planning.

#### **Development Control**

This service deals with planning applications and enforcement. The service is a statutory function in accordance with the provisions of the Town and Country Planning Act 1990 and related legislation. The determination of planning applications is undertaken through 2 Area Sub-Committees and a Main Committee, plus through delegated powers to Officers. The Section processed over 2,800 planning applications and associated permissions (inc: Tree Preservation Order applications, telecoms masts) and around 700 enforcement cases last year as well as 68 Planning and Enforcement appeals and provided written advice for 1,200 formal development enquiries.

#### **Building Control**

This service administers the Building Regulations to new buildings, alterations and extensions. This covers aspects such as structure, energy conservation, access facilities for the disabled, dangerous structures, demolition control, input to public entertainment licensing, and street naming and numbering.

Last year we received 4074 applications. 2264 of which are fee based. This covers the full costs of the service. Income potential is being expanded with a series of Partnership arrangements with local private companies within the construction sector.

#### Local Land Charges

This service provides Planning, Highways and Environmental information in connection with land and property transactions. We also provide details of charges registered against the property, as defined by the Local Land Charges Act 1975. Such charges include Conservation Areas, Smoke Control Zones, Listed Buildings, Tree Preservation Orders, Enforcement Notices and Conditional Planning Consents. Last year we processed 6254 Searches all of which are fee based covering the full costs of the service. Property searches fees are statutory and are set by the Department of Constitutional Affairs, whilst other searches fees are discretionary and are set by City of York Council.

The service is the first within City Strategy to be involved in e-service delivery. The service is currently connected to NLIS as a level 2e authority meaning that we can receive and return searches electronically

Service objectives our service objectives are:

S01 to improve and protect the environment of the City of York area.

- S02 to provide effective stewardship of the City's historic and natural environment alongside the complimentary objective of economic growth within the City.
- S03 to influence development schemes, whether public or private, to ensure the highest quality of design and appearance which enhances the unique character and future well being of York.
- S04 to take a lead on providing advice and guidance corporately on: Sustainable Development, Ecological Foot printing, Carbon Management, Climate Change Strategy, and the Environmental Management System.
- S05 to meet Government targets for speed of determination of applications without compromising the quality of new development.
- S06 to ensure that new buildings are both internally and externally accessible to disabled people. make advice understandable to minority groups and communities.
- S07 to deliver continuous improvement whilst meeting Central Governments Modernisation Agenda for Local Land Charges.

# Section 2: The Drivers

| Driver  | How might this affect our service  |
|---|--|
|   |  |
| External drivers<br>E1 CLG (was DCLG / ODPM) drive to maintain speed of planning<br>application determination.  | E1 Continued implementation of the DC Improvement Plan<br>to deliver improvements to performance, quality of decisions<br>and customer satisfaction.           |
| E2 Government White Paper "Stronger and Prosperous Communities" (Nov 2006).   | E2 New performance framework and greater community involvement in the planning system.   |
| E3 Barker report on reforms to the Planning system.<br>E4 Nationwide lack of qualified Building Control staff available for<br>recruitment.   | E3 Uncertain which recommendations will be implemented.<br>E4 Reduced service delivery or increase costs with external<br>support                              |
| E5 External competition within Building Control and Land Charge markets.  | E5 Reduced workload and income   |
| E6 Review of national heritage protection measures  | E6 Possible new responsibilities for heritage protection 2009/10   |
| E7 New national indicators for measuring carbon emissions   | E7 Increasing pressure and emphasis on the data collected and coordination role of Sustainability Officers   |
| E8 New biodiversity responsibilities  | E8 Greater liaison with other directorates to assist them in meeting the new duties.   |
| E9 Office of Fair Trading / Department of Trade and Industry's review of Local Land Charge Search. <b>Corporate drivers</b>   | E9 Office of Fair Trading / Department of Trade and Industry's review of Local Land Charge Search.   |
| C1 Revised Corporate priorities in particular those relating to improving the actual and perceived appearance of streets, the availability of affordable homes, the economic prosperity of the city and encouraging and empowering others to reduce the environmental impact of the activities. Council Direction statement : "we will place environmental sustainability at the heart of everything we do" | C1 Gives focus and direction to Service priorities   |
| C2 Requirement for further savings to be achieved in 2008/09  | C2 to be taken into account in workplans   |
| C3 New emphasis and focus on Health and Safety matters, and attendance at work policy   | C3 To be taken into account in workplans   |
| C4 Delivery of key major projects for the city in particular University expansion, Metcalfe Lane Housing and Germany beck housing   | C4 To be taken into account in workplans and budget savings and growth measures.   |
| C5 Job Evaluation process Directorate drivers   | C5 need to mange change. Retention of staff where salary<br>is reduced may be difficult  |
| D1 Implementation of the Development Control Action Improvement<br>Plan.  | D1 Continued review of the plan required and implementation of proposals   |
| D2 S106 procedures Audit & Inspection recommendations.  | D2 Requirement for re organisation of s106 arrangements and resource allocation  |
| D3 Building Control Audit & Inspection recommendations.   | D3 BC is due to be audited in Jan 2008 there may be service implications as a result of that audit.  |
| D4 prepare for move to new CYC HQ building in 2010  | D4 Changes in working practices, document management   |
| D5 reducing sickness absence<br>Service drivers   | etc<br>D5 improved performance and higher customer satisfaction  |
| S1 Additional demands on P+SD group members to provide input into major development schemes in the city   | S1 May have adverse impact on performance and customer satisfaction  |
| S2 Maintain and improve Development Control Performance above national targets despite end of Planning Delivery Grant funding   | S2 Staffing levels need to be maintained or supplemented given known pressures   |
| S3 Implementation of the Development Control Action Improvement Plan.   | S3 Review of action plan and implementation of proposals.  |
| S4 Audit review of S 106 Agreements<br>S5 Implementation of HANER project   | S4 Review and reorgnisation of arrangements for S106s<br>S5 An important project which will improve customer,<br>stakeholder and officer access to information |

# Section 3: Critical Success Factors (CSFs)

| CSFs for 2008/09  | Why a CSF?  |
|---|---|
| Decisions on key development projects in the city will be delivered in a timely way   | The schemes have been identified as being priority for the council to maintain and improve the economy of the city  |
|   | (one of the ten Corporate Priorities)   |
| Maintain performance in relation to determination of applications. Performance on "major" applications is                                     | Good performance will improve customer satisfaction and may be rewarded by Planning Delivery Grant.   |
| declining rapidly towards the government target having been well above it   | Failure to meet target could have adverse impact on CPA rating and possible redesignation as a "standards" authority.   |
| Coordination of the implementation of the Carbon<br>Management Programme Strategic Implementation<br>Plan (due for completion in March 2008). | Leading role in the monitoring of council wide carbon reduction targets as set by the Environmental Sustainability Strategy in September 2007 (25% reduction of carbon emission from council activities by 2013 on 2006/07 baseline). |

### Section 4: Links to corporate priorities

| Improvement Statement (IS)  | Contribution  |
|---|---|
| One of the seven Direction statements<br>"We will seek to place environmental<br>sustainability a the heart of everything<br>we do" | The Planning and Sustainable Development service will take a lead on<br>providing advice and guidance corporately on: Sustainable Development,<br>Ecological Foot printing, Carbon Management, Climate Change Strategy,<br>and the Environmental Management System. The service will through<br>Development Control and Building Control have a major role to play in the<br>deliver of sustainable development in the city |
| "Appearance of streets"   | The work undertaken by both Development Control and Design<br>Conservation and Sustainable Development groups contributes to the<br>enhancement in the appearance of: the public realm, buildings, and the<br>natural environment.  |
| "Affordable housing"  | The majority of new "affordable" homes in the city are delivered through the Development control process and secured by S 106 agreements associated with planning permissions.  |
| "Transport"   | The Development Control process will seek to deliver sustainable means of transport in connection with new development in the city.   |
| "Economic prosperity"   | Development Control seeks to deliver applications decisions expediently to allow business to develop  |
| "Environmental impact"  | The service will take a lead on providing advice and guidance corporately<br>on: Sustainable Development, Ecological Foot printing, Carbon<br>Management, Climate Change Strategy, and the Environmental<br>Management System.  |
|   | Development Control requires sustainable development to incorporate energy efficiency measures and green travel plans   |
|   |   |

## Section 5: Balanced Scorecard of outcomes and measures

### Customer based improvements

| Customer Measures   | 5              |                   |                   |                   |  |
|---|----------------|-------------------|-------------------|-------------------|--|
| Measure   | Current        | 2008/09<br>Target | 2009/10<br>Target | 2010/11<br>Target |  |
| C1 % of Planning applicants satisfied with the service  | 81%<br>(06/07) | 84%               | 86%               | 88%               |  |
| C2: % score against Quality Of Service Checklist.(Development Control)  | 94%            | 94%               | 100%              | 100%              |  |
| C3: % of planning appeals upheld.   | 27%            | 25%               | 25%               | 23%               |  |
| C4 % of Building Control customers satisfied with the service   | 95%            | 85%               | 87%               | 90%               |  |
| C5 Telephone calls are answered within Customer First standards   | 94.84%         | 95%               | 95%               | 95%               |  |
| C6 Correspondence replied to within10 days across Planning and Sustainable Development  | 90.38%         | 95%               | 95%               | 95%               |  |
| Customer Actions  |                | _                 |                   |                   |  |
| Improvement action  |                | Deadline          |                   |                   |  |
| Continuously review outcomes of monthly Planning applicant's satisfaction survey and respond to improve the service                       |                | Ongoing           | Ongoing           |                   |  |
| Produce more and review existing informative guidance to applicants submitting applications.  |                | Ongoing           | Ongoing           |                   |  |
| Develop correspondence monitoring roles of Development Control Assistant Area<br>Team Leader  |                | June 200          | 8                 |                   |  |
| Review and produce officer procedures relating to reports, correspondence and processing to ensure consistency and desired quality        |                | Ongoing           |                   |                   |  |
| Building Control revised working practices creating site and plan appraisal teams.<br>This is a medium term plan to be finalised by 2010. |                | Initially J       | une 2008          |                   |  |

### Process based improvements

| Process Measures   |         |                   |                     |                   |  |
|--|---------|-------------------|---------------------|-------------------|--|
| Measure  | Current | 2008/09<br>Target | 2009/10<br>Target   | 2010/11<br>Target |  |
| NI 157: Processing of Planning Applications as measured against targets for (see below)  |         |                   |                     |                   |  |
| P1 % of "major" planning applications determined within 13 weeks   | 69.23%  | 70%               | 75%                 | 75%               |  |
| P2 % of "minor" planning applications determined within 8 weeks.   | 77.91%  | 80%               | 82%                 | 84%               |  |
| P3 % of "other " planning applications determined within 8 weeks.  | 88.87%  | 92%               | 94%                 | 95%               |  |
| <b>P7</b> % of Building Regulations applicants advised of decisions within statutory time limits   | 92.15%  | 95%               | 97%                 | 99%               |  |
| P8 responses to notifications of dangerous structures/buildings  | 100%    | 100%              | 100%                | 100%              |  |
| within 2 hours   |         |                   |                     |                   |  |
| Number of invoices passed within 30 days across Planning and Sustainable Development   | 95.24%  | 95%               | 95%                 | 95%               |  |
| Process Actions  |         |                   |                     |                   |  |
| Improvement action   |         | _                 | Deadline            |                   |  |
| Improved monitoring and management of these applications with maintained staffing levels   |         | On going          | l                   |                   |  |
| Building Control revised working practices creating site and plan appraisal teams.<br>This is a medium term plan to be finalised by 2010 |         | Initially J       | Initially June 2008 |                   |  |
| Recruitment of additional Building Control staff   |         | April – June 2008 |                     |                   |  |

### **Resource management improvements**

| Resource Measures   |          |                     |                        |                     |  |
|---|----------|---------------------|------------------------|---------------------|--|
| Measure   | Current  | 2008/09<br>Target   | 2008/09<br>Target      | 2009/10<br>Target   |  |
| R1. % Spend within budget for Planning and Sustainable<br>Development   | .6%      | Under 0%            | Under<br>0%            | Under 0%            |  |
| R2: % staff in Planning and Sustainable Development Group appraised in the last 12 months   | 80%      | 100%                | 100%                   | 100%                |  |
| Days lost for stress related illness as a % of sick days taken across<br>Planning and Sustainable Development   | 0%       | Not target<br>based | Not<br>target<br>based | Not target<br>based |  |
| Number of days lost to sickness (and stress) across   | 2.77days | <10 days            | <10 days               | <10 days            |  |
| % of staff expressing satisfaction with their job Planning and Sustainable Development)   | 71%      | Not<br>Conducted    | Next<br>Survey<br>2009 | Not<br>Conducted    |  |
| Resource Action   | S        |                     |                        |                     |  |
| Improvement action  |          |                     | Deadline               |                     |  |
| Monitor and review at GMTs and DMTs with reporting to Planning and Transport<br>EMAP. Monitor planning fee increase impact on base budget and respond to<br>pressures accordingly. Incorporate budget management into team based<br>performance management reports – in line with new corporate performance<br>reporting arrangements |          | Ongoing             |                        |                     |  |
| Review discretionary fees and charges, having regard to Government guidance and outcome of benchmarking with other LA's   |          | Ongoing             |                        |                     |  |
| Complete 100% of annual appraisals within corporate deadlines   |          | Ongoing             |                        |                     |  |
| Provide staff development and training opportunities for all staff.   |          | Ongoing             |                        |                     |  |
|   |          |                     |                        |                     |  |
|   |          |                     |                        |                     |  |

### Section 6: Resources

